



Teton County Town of Jackson

Multi-year Training and Exercise Plan

2018-2020

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PREFACE

Teton County's Multi-year training and Exercise Plan (TEP) was developed as a road map to help guide priorities stated in Teton County Emergency Management's Strategic plan while following the FEMA core capabilities and Public Health Preparedness capabilities. The creation of this TEP will ensure help to increase our County's preparedness, response, mitigation, and prevention, and recovery capabilities while ensuring there is no overlap in trainings, exercise burn-out, or over scheduling of County resources. Training and exercises allow Teton County to continue to validate and improve our County Plans.

The years covered in this TEP are 2018-2020. Annual meetings will be held to continue to shape and build upon this TEP. Teton County Emergency Management and Teton County Public Health will administer this TEP with assistance from other partners.

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PURPOSE

The purpose of the Multi-year Training and Exercise Plan (TEP) is to document Teton County's overall training and exercise program priorities for a specific multi-year time period. It is considered to be a living document that will be updated and refined at least annually, or more frequently if needed. These priorities are determined based on the corresponding FEMA core capabilities and Public Health Preparedness core capabilities which coincide with Teton County's strategic guidance, threat assessments, corrective actions from previous exercises, and other factors. This Multi-Year TEP identifies the training and exercises that will help the organization build and sustain the core capabilities needed to address its training and exercise program priorities.

The Multi-Year TEP lays out a combination of progressively building exercises – along with the associated training requirements – which address the priorities identified in the Training and Exercise Planning Workshop (TEPW). A progressive, multi-year exercise program enables organizations to participate in a series of increasingly complex exercises, with each successive exercise building upon the previous one until mastery is achieved. Further, by including training requirements in the planning process, organizations can address known shortfalls prior to exercising capabilities.

Included in this Multi-Year TEP is a training and exercise schedule, which provides a graphic illustration of the proposed activities scheduled for the years 2018-2020.

PROGRAM PRIORITIES

Teton County's exercise and training priorities were decided by initially reviewing Teton County Threat and Hazard Identification Risk Analysis (THIRA) compiled by Teton County Emergency Management using whole-community input. Secondly, past After Action Reports for Teton County's most recent Events/Incidents were also reviewed to see what Areas for Improvements and Strengths have been identified for the County. All of the reviewed documents helped to highlight Teton County's priorities for training and exercises. Finally, input was received from the Training and Exercise Planning Workshop (TEPW) attendees. The highest priorities were selected for completion within the fiscal year 2018-2019, while other priorities will be addressed in later fiscal years.

Priority 1: Multi-Agency Coordination with Regard to Complex/Multiple Incident Management

It was noted in multiple After Action Reports that our County needs training in more complex incidents like when Unified Command is used or when there are multiple incidents occurring so there is more than one Incident Commander (Incident Complexes). Our County continues to push multi-agency participation in exercises so that agencies are familiar with each other before a real-world incident. Multi-agency training and exercises also allows responders to learn about different agencies roles and responsibilities during an incident.

Corresponding Core Capabilities:

- Respond- Operational Communication, Response, Recovery- Infrastructure Systems, Protection- Screening, Search, and Detection, Response and Protect- Operational Coordination

Rationale:

- There are 2 After Action Reports that reference better coordination between agencies with regard to complex events. The first is the Horse thief Fire and the second is the incident on Togwotee Pass. Multi-Agency coordination is a continuous priority that must always be worked on by training and exercising together.
- It is expected that Teton County be able to support a local response for at least 72hours. It has been noted from the Budge Drive Landslide that having a qualified, locally trained Type III team incident management team would allow incidents to run more smoothly.
- It was noted in the total solar eclipse AAR that there is still a lack of training and experience in key ICS positions.
- As incidents become more complex it would be beneficial to have an EOC support staff that is fully trained in not only complex but multiple location incidents. As noted in a past AAR from Operation Grizzly, having more training in the workings of the EOC and the supporting ICS positions is needed.
- Continued training and exercising of baseline NIMS material allows Teton County to maintain a core level ICS knowledge for all first responders and partner agencies. By

understanding the base ICS language, Teton County employees understand how to operate and what is expected throughout an incident.

- The total solar eclipse AAR reference that the inability to cross-scan conventional channels and trunked WyoLink talk groups caused loss of common operation picture.
- During the 2017 winter storm the Teton EOC was unable to monitor both conventional and WyoLink radios without activating the EOC communications center.

Supporting Training Courses and Exercises:

- All Hazards Communication Technician, Position-Specific All-Hazard Incident Command System Training, Emergency Operations Center Operations and Planning, G-191/ EOC interface workshop, ICS-300, ICS-400, Rendezvous Fest, Eclipse TTX. All-Hazards Communication Unit Leader, All-Hazards Staging Area Manager, All-Hazards Logistic Section Chief, All-Hazards Finance/Admin Section Chief, TEEEX Senior Officials Workshop, Master Exercise Practitioner, FEMA EMPP Executive Academy, FEMA EMPP Basic Academy Train-the-trainer

Priority 2: Remain Prepared for Terrorism and Technological Threats

During past exercises and trainings it has been noticed that continual training for responders is needed to ensure workers safety. These training and exercises tend to be yearly requirements that are needed to remain certified in specific positions. Besides annual requirements Teton County has identified specific trainings that would increase our function at the local level, for example tactical EMS training. This year Teton County has again identified new capabilities that would increase Teton County's ability to respond to terrorism threats through a local response.

Corresponding Core Capabilities:

- Response- Mass Care, Response- Environmental Response/Health and Safety, Response- Public Health, Healthcare, and Emergency Medical Services, Protection-Screening, Search and Detection, Response- Mass Care Services, Response-Fatality Management Services

Rationale:

- RERT #8 has specific requirements for bomb/hazmat techs and other positions. Because of this it is critical to ensure classes like hazmat technician and bomb tech training are funded to make sure that those positions remain certified. In the last RERT call out having the local knowledge to assist in the incident provided essential.
- Teton County was able to practice setting up a large shelter during the 2017 total solar eclipse.
- It has been noted in multiple AAR's and seen during the Budge Landslide that having locals trained in ICS specific positions would be extremely helpful and ensure that we could handle a response at the local level for 72 hours.

- It has been noted in AAR's that Teton County does not have a mass care plan and mass fatality plan and has not had much practice with this capability. Since we are in such a small, isolated location, it would not take many injuries to overwhelm the system. Due to this it is imperative to focus our efforts in improving this core capability in the next few years.
- It has been noted with recent bomb threats and other events that have occurred in the United States that more training in bomb threats and active shooter events are important to exercise and practice.
- With the development of the new Teton County Hazmat plan training and exercises on this plan will be important in the coming years to ensure partners are aware of the plan.

Supporting Training Courses and Exercises:

Hazmat Tech Training, Hazwoper Training, Bomb Tech Training, Shelter Training, K9 training, Active Shooter Full-Scale Exercise, Rendezvous Festival, Decon Trailer Training, MCI/TEMS Exercise, Hazmat Plan seminar, Hazmat plan TTX, Active shooter drills, Urban Search and Rescue Training, All-Hazards IMT training, TEMS training, Active Shooter TTX, Hazmat Plan Full-scale exercise, mass fatality planning, mass fatality seminar, Mass fatality TTX, airport full-scale exercise

Priority 3: Community Evacuation and Transition to Recovery

During past exercises, training and incidents it has been observed that evacuation of our community would take extensive coordination by many community partners. Specifically, it has been observed that public information and warning for evacuation advisories and evacuations orders may not be reaching all our community members. Visitors, residents who don't speak English and residents who are not on the community Nixle system have been identified as pockets of the community where information may not be reaching. It has also been identified that community recovery is an area that needs more training and planning to ensure our community can recover as quickly as possible.

Corresponding Core Capabilities:

- Protection, Response and Recovery-Public Information and Warning, Recovery-Economic Recovery, Recovery-Health and Social Services, Response-Operational Coordination, Mitigation-Community Resilience

Rationale:

- During the last few years Teton County has had a few large-scale event incidents (The Zac Brown Band AAR, Total Solar Eclipse AAR, Airport full scale AAR, Cliff Creek Fire and Horse Thief Fire) where the thought of mass evacuation of a large group of people has been discussed.
- It was noted that during the winter storm 2017 and the 2017 total solar eclipse that protocols need to be developed for public information and warning, including how to

reach at-risk populations, and how to best notify and update the community during an emergency.

- During the Zac Brown Band concert it was noted that a reunification and general information location would be helpful for the community to know where to go to get questions answered. During the Budge Drive landslide, a community reception center was utilized to help disaster survivors have a one stop shop for all their needs. Teton County works with the Teton County VOAD group to assist with unmet needs of the community during a disaster. It is important to incorporate this group into our exercises and trainings so that their capability is understood by other government organizations.
- Teton County is developing a County recovery plan. It will be important to train and exercise this plan once it is approved by the elected officials.
- It was noted in the 2017 Winter Storm AAR and Total Solar Eclipse AAR that public information and warning protocols need to be developed and trained on to streamline information during an emergency.

Supporting Training Courses and Exercises:

Critical Incident stress management training, County Recovery Plan Seminar, County Recovery Plan TTX, County Recovery Plan full-scale exercise, Shelter Volunteer Training, Disaster Response Training, Disaster Action Team training, public information and warning plan workshop.

METHODOLOGY AND TRACKING

Teton County determined the best way to track training and exercises would be to create a Google calendar. All agency training officers have access to the calendar and will inform the PHRC or EM when a new event should be added. An update to this calendar will occur at every LEPC meeting to ensure County agencies know what events have occurred each month. This calendar is also used to track special events in Teton County. Trainings and exercises will be continually added to the calendar as more details and a specific time become available. A yearly TEPW will also occur to ensure that Teton County is on track to complete the training and exercise goals set the previous year and to assure that newly recognized areas of improvement are addressed in future training and exercise goals.

TETON COUNTY TRAINING SCHEDULE

2018-20 CAPABILITY BASED MULTI-YEAR TRAINING SCHEDULE

Training dates are projected and may vary based on availability of the course, trainer, site, weather, and available funding.

<i>Name of training course</i>	<i>Proposed number of trainings</i>	<i>Proposed dates</i>	<i>Proposed locations/Method</i>	<i>Target audience</i>	<i>Applicable capability</i>	<i>Gaps to be addressed (Objectives)</i>	<i>Funding type</i>
Respond Wyoming		Held Annually March 2017, 2018, 2019	Riverton, WY	Local responder agencies	Environmental Health and Safety, Fire Suppression Management, Public Health, Healthcare, and Emergency Medical Services	Increase responder knowledge	
Public Health POD Full-Scale Exercise	1	Fall 2019	TCPH	TCPH	Response- Public Health, Healthcare, and Emergency Medical Services	Determine POD thorough put	
RERT #8 Quarterly Training	4	3/9/2017; 5/25/2017; 9/14/2017; 11/16/17	TBD	RERT #8 Members	Response-Public Health, Healthcare, and Emergency Medical Services; Protection-Screening, Search and Detection		

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Rendezvous Fest		March 2018	Jackson Hole Mountain Resort and downtown Jackson	TCEM, JPD, TC Sheriff, TC, Fire/EMS, JHMR, Teton Sheriff's Office Dispatch, RERT #8	Operational Coordination; Operation Communications		
ICS 300/400		2017, 2018	EOC	Local partner agencies	Operational Communications	Increase local ability to understand NIMS	
JH Airport Tabletop		April 15 th , 2018	JH Airport	Local partner agencies	Operational Coordination		
K9 training		2018	TBD	TCSO	Screening, Search and Detection	Increase agencies capability to protect citizens	
Officer Safety		Spring 2018		Teton County Interagency Dispatch			
Swift Water Rescue (Level 2 Refresher)		May 2018		TC SAR	Response-Public Health, Healthcare, and Emergency Medical Services		
All Fire Days/ Interagency Fire Exercise		June 2018	TBD	Local partner agencies	Fire Management and Suppression		

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High Angle Rescue		July 2018		TC SAR	Response-Public Health, Healthcare, and Emergency Medical Services		
Shelter Training/ Disaster Response Training (advanced level)	2	Winter 2018	TBD	Red Cross and local volunteers	Mass Care	Increase the number of volunteers who are training in sheltering and are Disaster Action Team members.	
Hazmat Tech Training		Annually 2018, 2019 and 2020	Sending employees to the school	RERT #8 volunteers and Jackson Hole Fire/EMS	Environmental Health and Safety	Increase responder health and safety	
Coroner and Deputy Training		2018; 20 hours of training annually	Online	Coroner and Coroner deputies	Mass Care	To maintain continuing education requirements.	
Active Shooter Training		Winter 2018		LE and EMTs			
Bomb Tech training		2018 (recertification is every three years)	Sending employees to the school	RERT #8	Environmental Health and Safety and Screening, Search and Detection	Increase number of individuals who have been trained in bomb tech to provide local redundancy of the position	

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PIO Basic Training	1	2018/2019	Bring in the FEMA class/ at the EOC	Teton County PIO Group	Public Information and Warning	Increase number of local employees who have the basic knowledge of the ICS PIO position	
Basic NIMS training: IS 100, 200, 700, 800		Continual Basis	TBD	New staff	Operational Coordination	Increase responder knowledge in ICS principles	
Position Specific All – Hazards Incident Command System Training		TBD as State schedules them	TBD				
FEMA Professional development Series		Online		EOC staff	Operational Communications		
FEMA’s Emergency Management Professional Program Academies		TBD	Emmitsburg, MD	TBD			
WOHS quarterly meeting		Each quarter 2018, 2019, 2020	TBD	WY Emergency Managers, WHOS			
FEMA’s Advanced Professional Series		Online	TBD	Local agencies, EOC staff			
G191 Incident Command System/Emergency		2019/20	EOC	EOC support staff	Operational Communications	Increase knowledge for EOC support staff in EOC operations	

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Operations Center Interface							
G402 Incident Command System Overview for Executives/ Senior Officials		2019/20	EOC	Elected officials	Operational Coordination	Increase ICS knowledge for elected officials	
Recovery Plan TTX		2019	EOC	Partner agencies			
Hazmat Plan TTX		2019	EOC				
Airport full-scale Exercise		2020					
Full-Scale Pod exercise		2021					

Participating Agencies

Jackson Hole Fire/EMS
Teton County Emergency Management (participated ahead of time)
Teton County Health Department
RERT #8
Teton County Sheriff's Office Search and Rescue
Teton County Facilities
Teton County Public Information Specialist
Teton County Sheriff's Office
Teton County IT
St. John's Medical Center
Jackson Hole Airport
Bridger-Teton National Forest
Grand Teton National Park
Teton County Sheriff's Office Dispatch
Jackson Police Department

